## Madeira Community Development District

## **ANNUAL FINANCIAL REPORT**

**September 30, 2021** 

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#### REPORT OF INDEPENDENT AUDITORS

To the Board of Supervisors Madeira Community Development District St. Johns County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying basic financial statements of Madeira Community Development District as of and for the year ended September 30, 2021, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Accounting Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Fort Pierce / Stuart



## **Opinion**

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, and each major fund of Madeira Community Development District as of September 30, 2021, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Governmental Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and budgetary comparison be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the *Governmental Accounting Standards Board* who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated March 24, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Madeira Community Development District's internal control over financial reporting and compliance.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Fort Pierce, Florida

March 24, 2022

Management's discussion and analysis of Madeira Community Development District's (the "District") financial performance provides an objective and easily readable analysis of the District's financial activities. The analysis provides summary financial information for the District and should be read in conjunction with the District's financial statements.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The District's basic financial statements comprise three components; 1) Government-wide financial statements, 2) Fund financial statements, and 3) Notes to financial statements. The Government-wide financial statements present an overall picture of the District's financial position and results of operations. The Fund financial statements present financial information for the District's major funds. The Notes to financial statements provide additional information concerning the District's finances.

The Government-wide financial statements are the **statement of net position** and the **statement of activities**. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and the change in net position. Governmental activities are primarily supported by special assessments.

The **statement of net position** presents information on all assets and liabilities of the District, with the difference between assets and liabilities reported as net position. Net position is reported in three categories; 1) net investment in capital assets, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental activities.

The **statement of activities** presents information on all revenues and expenses of the District and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the District. To assist in understanding the District's operations, expenses have been reported as governmental activities. Governmental activities financed by the District include general government, physical environment and debt service.

Fund financial statements present financial information for governmental funds. These statements provide financial information for the major funds of the District. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

Fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all governmental funds. A statement of revenues, expenditures, and changes in fund balances – budget and actual is provided for the District's General Fund. Fund financial statements provide more detailed information about the District's activities. Individual funds are established by the District to track revenues that are restricted to certain uses or to comply with legal requirements.

The government-wide financial statements and the fund financial statements provide different pictures of the District. The government-wide financial statements provide an overall picture of the District's financial standing. These statements are comparable to private-sector companies and give a good understanding of the District's overall financial health and how the District paid for the various activities, or functions, provided by the District. All assets of the District, including capital assets are reported in the **statement of net position**. All liabilities, including principal outstanding on bonds are included. The **statement of activities** includes depreciation on all long-lived assets of the District, but transactions between the different functions of the District have been eliminated in order to avoid "doubling up" the revenues and expenses. The fund financial statements provide a picture of the major funds of the District. In the case of governmental activities, outlays for long lived assets are reported as expenditures and long-term liabilities, such as general obligation bonds, are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements, reconciliations are provided from the fund financial statements to the government-wide financial statements.

Notes to financial statements provide additional detail concerning the financial activities and financial balances of the District. Additional information about the accounting practices of the District, investments of the District, capital assets and long-term debt are some of the items included in the *notes to financial statements*.

#### **Financial Highlights**

The following are the highlights of financial activity for the year ended September 30, 2021.

- ♦ The District's total liabilities exceeded total assets by \$(6,939,790) (net position). Net investment in capital assets for the District was \$(290,387). Restricted net position was \$53,921. Unrestricted net position was \$(6,703,324).
- ♦ Governmental activities revenues totaled \$1,459,472 while governmental activities expenses totaled \$1,291,104.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## **Financial Analysis of the District**

The following schedule provides a summary of the assets, liabilities and net position of the District and is presented by category for comparison purposes.

#### **Net Position**

	<b>Governmental Activities</b>				
	2021	2020			
Current assets	\$ 748,855	\$ 340,725			
Restricted assets	100,980	824,376			
Capital assets	11,440,543	11,703,727			
Total Assets	12,290,378	12,868,828			
Current liabilities Non-current liabilities Total Liabilities	6,615,168 12,615,000 19,230,168	6,681,986 13,295,000 19,976,986			
Net Position	<u> </u>	, ,			
Net investment in capital assets	(290,387)	(613,750)			
Restricted	53,921	53,915			
Unrestricted_	(6,703,324)	(6,548,323)			
Total Net Position	\$ (6,939,790)	\$ (7,108,158)			

The increase in current assets is mainly related to the increase in amounts collected on hand for restricted investments.

The decrease in restricted assets is related to the monies on hand in cash and the reduction in special assessments and prepayments in the current year.

The decrease in total liabilities is primarily related to principal payments on matured bonds and bonds payable in the current year.

The increase in net position is the result of revenues exceeding expenses in the current year.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## Financial Analysis of the District (Continued)

The following schedule provides a summary of the changes in net position of the District and is presented by category for comparison purposes.

## **Change In Net Position**

	<b>Governmental Activities</b>					
	2021			2020		
Program Revenues Charges for services	\$	1,459,352	\$	2,663,858		
General Revenues Miscellaneous revenues		-		500		
Investment earnings Total Revenues		120 1,459,472		14,111 2,678,469		
Expenses		07.007		400.005		
General government Physical environment		87,937 446,868		102,285 426,651		
Interest and other charges		756,299		791,512		
Total Expenses		1,291,104		1,320,448		
Change in Net Position		168,368		1,358,021		
Net Position - Beginning of Year		(7,108,158)		(8,466,179)		
Net Position - End of Year	\$	(6,939,790)	\$	(7,108,158)		

The decrease in charges for services is mainly related to the decrease in debt service special assessments and prepayments in the current year.

The decrease in general government expenses is primarily related to the decrease in legal expenses in the current year.

The increase in physical environment is primarily related to increased landscape maintenance costs.

The decrease in interest expense is related to a prepayment of principal in the prior year.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## **Capital Assets Activity**

The following schedule provides a summary of the District's capital assets as of September 30, 2021 and 2020:

	Governmenta	al Activities
Description	2021	2020
Capital Assets, not being depreciated		
Land and improvements	\$ 6,090,000	\$ 6,090,000
Capital Assets, being depreciated		
Infrastructure	7,811,220	7,811,220
Equipment	19,674_	19,674
Total Capital Assets being depreciated	7,830,894	7,830,894
Accumulated depreciation	(2,480,351)	(2,217,167)
Net Capital Assets being depreciated	5,350,543	5,613,727
Total Capital Assets (Net)	\$ 11,440,543	\$ 11,703,727

The activity for the year consisted of \$263,184 in depreciation.

#### **General Fund Budgetary Highlights**

The final budget exceeded actual expenditures in the current year because miscellaneous contingency and reserve expenditures were less than anticipated.

There were no amendments to the General Fund budget in the current year.

#### **Debt Management**

Governmental Activities debt includes the following:

In May 2007, the District issued \$45,000,000 of Special Assessment Revenue Bonds, consisting of \$18,545,000 Series 2007A Bonds and \$26,455,000 Series 2007B Bonds. The Bonds were issued to finance the acquisition and construction of certain improvements within the District. During the year, the District failed to meet the scheduled debt service requirements and the Series 2007 Bonds remain in default. Matured bonds payable totaled \$305,000 at September 30, 2021. The unmatured balance outstanding at September 30, 2021 was \$13,100,000.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## **Economic Factors and Next Year's Budget**

Madeira Community Development District does not expect any economic factors to have any significant effect on the financial position or results of operations of the District in the fiscal year ended September 30, 2022.

#### **Request for Information**

The financial report is designed to provide a general overview of Madeira Community Development District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Madeira Community Development District's Accounting Department at 3434 Colwell Avenue, Suite 200, Tampa, Florida 33614.

## Mareira Community Development District STATEMENT OF NET POSITION September 30, 2021

	Governmental Activities
ASSETS	
Current Assets	
Cash	\$ 738,604
Assessments receivable	297
Prepaid expenses	9,129
Deposits	825_
Total Current Assets	748,855
Non-Current Assets	
Restricted Assets	
Investments	100,980
Capital Assets, Not Being Depreciated	
Land and improvements	6,090,000
Capital Assets, Being Depreciated	
Infrastructure	7,811,220
Equipment	19,674
Less: accumulated depreciation	(2,480,351)
Total Non-Current Assets	11,541,523
Total Assets	12,290,378
LIABILITIES	
Current Liabilities	
Accounts payable and accrued expenses	6,375
Due to developer	3,532
Matured bonds payable	305,000
Matured interest payable	5,483,794
Unearned revenues	27,316
Bonds payable	485,000
Accrued interest	304,151
Total Current Liabilities	6,615,168
Non-Current Liabilities	<u> </u>
Bonds payable	12,615,000
Total Liabilities	19,230,168
NET POSITION	
Net investment in capital assets	(290,387)
Restricted for capital projects	53,921
Unrestricted	(6,703,324)
Total Net Position	\$ (6,939,790)
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See accompanying notes to financial statements.

## Madeira Community Development District STATEMENT OF ACTIVITIES For the Year Ended September 30, 2021

Functions/Programs	Expenses	Program Revenues Charges for Services	Net (Expenses) Revenues and Change in Net Position Governmental Activities
Governmental Activities General government Physical environment Interest and other charges Total Governmental Activities	\$ (87,937) (446,868) (756,299) \$ (1,291,104)	\$ 116,538 261,557 1,081,257 \$ 1,459,352	\$ 28,601 (185,311) 324,958 168,248
	General Revenu Investment inc		120
	Change in Net P	osition	168,368
	Net Position - Be	eginning of Year	(7,108,158)
	Net Position - Er	nd of Year	\$ (6,939,790)

## Madeira Community Development District BALANCE SHEET – GOVERNMENTAL FUNDS September 30, 2021

	 General	 Debt Service	Capital <sup>P</sup> rojects	Gov	Total vernmental Funds
ASSETS					
Cash	\$ 738,604	\$ -	\$ -	\$	738,604
Assessments receivable	297	-	-		297
Due from other funds	-	293,843	-		293,843
Prepaid expenses	9,129	-	-		9,129
Deposits	825	-	-		825
Restricted assets					
Investments, at fair value		 47,059	 53,921		100,980
Total Assets	\$ 748,855	\$ 340,902	\$ 53,921	\$	1,143,678
LIABILITIES AND FUND BALANCES					
LIABILITIES					
Accounts payable and accrued expenses	\$ 6,375	\$ -	\$ -	\$	6,375
Due to other funds	293,843	-	-		293,843
Due to developer	3,532	-	-		3,532
Matured bonds payable	-	305,000	-		305,000
Matured interest payable	-	5,483,794	-		5,483,794
Unearned revenue	-	 27,316	 		27,316
Total Liabilities	 303,750	 5,816,110	 		6,119,860
FUND BALANCES					
Nonspendable:					
Prepaid expenses	9,129	-	-		9,129
Deposits	825	-	-		825
Restricted:					
Capital projects	-	-	53,921		53,921
Unassigned	 435,151	 (5,475,208)	 	(	5,040,057)
Total Fund Balances	445,105	 (5,475,208)	53,921		4,976,182)
Total Liabilities and Fund Balances	\$ 748,855	\$ 340,902	\$ 53,921	\$	1,143,678

## Madeira Community Development District RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES September 30, 2021

**Total Governmental Fund Balances** 

\$ (4,976,182)

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets, land and improvements (\$6,090,000), infrastructure (\$7,811,220) and equipment (\$19,674) net of accumulated depreciation (\$(2,480,351)) used in governmental activities are not current financial resources, and therefore, are not reported at the fund level.

11,440,543

Long-term liabilities, bonds payable, are not due and payable in the current period, and therefore, are not reported at the fund level.

(13,100,000)

Accrued interest expense for long-term debt is not a current financial use, and therefore, is not reported at the fund level.

(304,151)

Net Position of Governmental Activities

\$ (6,939,790)

## Madeira Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS For the Year Ended September 30, 2021

			Debt	C	Capital	Go	Total vernmental
	(	General	Service		rojects		Funds
REVENUES							
Special assessments	\$	378,095	\$ 1,081,257	\$	-	\$	1,459,352
Investment income		28	86		6		120
Total Revenues		378,123	1,081,343		6		1,459,472
EXPENDITURES							
Current							
General government		81,841	6,096		-		87,937
Physical environment		183,684	-		-		183,684
Debt service							
Principal		-	655,000		-		655,000
Interest		-	775,110				775,110
Total Expenditures		265,525	1,436,206		-		1,701,731
Net Change in Fund Balance		112,598	(354,863)		6		(242,259)
Fund Balances - Beginning of Year		332,507	(5,120,345)		53,915		(4,733,923)
Fund Balances - End of Year	\$	445,105	\$ (5,475,208)	\$	53,921	\$	(4,976,182)

## Madeira Community Development District RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2021

Net Change in Fund Balances - Total Governmental Funds	\$ (242,259)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation	
in the current period.	(263,184)
Repayment of bond principal are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.	655,000
In the Statement of Activities, interest is accrued on outstanding bonds; whereas in the governmental funds, interest expenditures are reported when due. This is the change in accrued interest in the current period.	18,811
ado. Tillo lo tilo oriango in acordoa intercot in tilo carront porioa.	10,011
Change in Net Position of Governmental Activities	\$ 168,368

# Madeira Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND For the Year Ended September 30, 2021

	Out aster a l	Fig. 1		Fin	iance with	
	Original	Final		Positive		
	Budget	Budget	Actual	<u>(N</u>	legative)	
Revenues						
Special assessments	\$ 368,174	\$ 368,174	\$ 378,095	\$	9,921	
Investment income	-	-	28		28	
Total Revenues	368,174	368,174	 378,123		9,949	
Expenditures						
Current						
General government	102,524	102,524	81,841		20,683	
Physical environment	265,650	265,650	183,684		81,966	
Total Expenditures	368,174	368,174	265,525		102,649	
Net Change in Fund Balances	-	-	112,598		112,598	
Fund Balances - Beginning of Year	 	-	 332,507		332,507	
		 		_		
Fund Balances - End of Year	\$ _	\$ 	\$ 445,105	\$	445,105	

See accompanying notes to financial statements.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's more significant accounting policies are described below.

## 1. Reporting Entity

The District was established on June 6, 2006, pursuant to the Uniform Community Development District Act of 1980, Chapter 190, Florida Statutes, as amended (the "Act"), as a Community Development District. The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of the infrastructure necessary for community development within its jurisdiction. The District is authorized to issue bonds for the purpose, among others, of financing, funding, planning, establishing, acquiring, constructing district roads, landscaping, and other basic infrastructure projects within or outside the boundaries of the Madeira Community Development District. The District is governed by a five member Board of Supervisors who are elected on an at large basis by landowners of the District. The District operates within the criteria established by Chapter 190, Florida Statutes.

As required by GAAP, these financial statements present the Madeira Community Development District (the primary government) as a stand-alone government. The reporting entity for the District includes all functions of government in which the District's Board exercises oversight responsibility including, but not limited to, financial interdependency, selection of governing authority, designation of management, significant ability to influence operations and accountability for fiscal matters.

Based upon the application of the above-mentioned criteria as set forth by the Governmental Accounting Standards Board, the District has identified no component units.

#### 2. Measurement Focus and Basis of Accounting

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### a. Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Government-wide financial statements report all non-fiduciary information about the reporting government as a whole. These statements include all the governmental activities of the primary government. The effect of interfund activity has been removed from these statements.

Governmental activities are supported by special assessments and interest. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source.

Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

#### b. Fund Financial Statements

The underlying accounting system of the District is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### b. Fund Financial Statements (Continued)

#### **Governmental Funds**

The District classifies fund balance according to Governmental Accounting Standards Board Statement 54 – Fund Balance Reporting and Governmental Fund Type Definitions. The Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The District has various policies governing the fund balance classifications.

Nonspendable Fund Balance – This classification consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted Fund Balance – This classification includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

Assigned Fund Balance – This classification consists of the Board of Supervisors' intent to be used for specific purposes, but are neither restricted nor committed. The assigned fund balances can also be assigned by the District's management company.

Unassigned Fund Balance – This classification is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Unassigned fund balance is considered to be utilized first when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Fund Balance Spending Hierarchy – For all governmental funds except special revenue funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### b. Fund Financial Statements (Continued)

#### **Governmental Funds (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period or soon thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Interest associated with the current fiscal period is considered to be an accrual item and so has been recognized as revenue of the current fiscal period.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources".

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources are expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability.

Debt service expenditures are recorded only when payment is due.

#### 3. Basis of Presentation

#### a. Governmental Major Funds

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 3. Basis of Presentation (Continued)

#### a. Governmental Major Funds (Continued)

<u>Debt Service Funds</u> – Accounts for the accumulation of resources for the annual payment of principal and interest on long-term general obligation debt.

<u>Capital Projects Funds</u> – The Capital Projects Funds account for the construction of infrastructure improvements within the boundaries of the District.

#### b. Non-current Governmental Assets/Liabilities

GASB Statement 34 requires that non-current governmental assets, such as land and improvements, and non-current governmental liabilities, such as general obligation bonds and due to developer be reported in the governmental activities column in the government-wide Statement of Net Position.

## 4. Assets, Liabilities, and Net Position or Equity

#### a. Cash and Investments

Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as "Qualified Public Depositories," a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits.

The District is authorized to invest in those financial instruments as established by Section 218.415. Florida Statutes. The authorized investments consist of:

- 1. Direct obligations of the United States Treasury;
- 2. The Local Government Surplus Funds Trust or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperative Act of 1969;
- 3. Interest-bearing time deposits or savings accounts in authorized qualified public depositories;
- 4. Securities and Exchange Commission, registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 4. Assets, Liabilities, and Net Position or Equity (Continued)

#### b. Restricted Net Position

Certain net position of the District is classified as restricted on the Statement of Net Position because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors. In a fund with both restricted and unrestricted net position, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

## c. Capital Assets

Capital assets, which include land and improvements, infrastructure and equipment are reported in the governmental activities column.

The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of two years. The valuation basis for all assets is historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation of capital assets is computed and recorded by utilizing the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

Infrastructure 30 years Equipment 7 years

### d. Budgets

Budgets are prepared and adopted after a public hearing for the governmental funds, pursuant to Chapter 190, Florida Statutes. The District utilizes the same basis of accounting for budgets as it does for revenues and expenditures in its various funds. The legal level of budgetary control is at the fund level. All budgeted appropriations lapse at year end. Formal budgets are adopted for the general and debt service funds. As a result, deficits in the budget columns of the accompanying financial statements may occur.

#### **NOTE B - CASH AND INVESTMENTS**

All deposits are held in qualified public depositories and are included on the accompanying balance sheet as cash and investments.

## Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk; however, they follow the provisions of Chapter 280, Florida Statutes regarding deposits and investments. As of September 30, 2021, the District's bank balance was \$753,889 and the carrying value was \$738,604. Exposure to custodial credit risk was as follows. The District maintains all deposits in a qualified public depository in accordance with the provisions of Chapter 280, Florida Statutes, which means that all deposits are fully insured by Federal Depositors Insurance or collateralized under Chapter 280, Florida Statutes.

As of September 30, 2021, the District had the following investments and maturities:

Investment	Maturities	Fa	air Value
Fidelity Government Portfolio	N/A	\$	100,980

The District categorizes its fair value measurements within the fair value hierarchy recently established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The District uses a market approach in measuring fair value that uses prices and other relevant information generated by market transactions involving identical or similar assets, liabilities, or groups of assets and liabilities.

Assets or liabilities are classified into one of three levels. Level 1 is the most reliable and is based on quoted price for identical assets, or liabilities, in an active market. Level 2 uses significant other observable inputs when obtaining quoted prices for identical or similar assets, or liabilities, in markets that are not active. Level 3 is the least reliable and uses significant unobservable inputs that use the best information available under the circumstances, which includes the District's own data in measuring unobservable inputs.

Based on the criteria in the preceding paragraph, the investments listed above are a level one asset.

#### **Interest Rate Risk**

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### NOTE B - CASH AND INVESTMENTS (CONTINUED)

#### Credit Risk

The District's investments are limited by state statutory requirements and bond compliance. The District has no investment policy that would further limit its investment choices. As of September 30, 2021, the District's investments in Fidelity Government Portfolio were rated AAAm.

#### Concentration of Credit Risk

The District places no limit on the amount it may invest in any one fund. The District's investment in the Fidelity Government Portfolio represent 100% of total investments.

The types of deposits and investments and their level of risk exposure as of September 30, 2021 were typical of these items during the fiscal year then ended. The District considers any decline in fair value to be temporary.

#### NOTE C - SPECIAL ASSESSMENT REVENUES

Assessment revenues recognized for the 2020-2021 fiscal year were levied in October 2020. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Per Section 197.162, Florida Statutes, discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount.

All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

#### **NOTE D - CAPITAL ASSETS**

Capital Asset activity for the year ended September 30, 2021 was as follows:

	Balance October 1, 2020	Additions		Balance September 30, 2021
Governmental activities: Capital assets, not being depreciated: Land and land improvements	\$ 6,090,000	\$ -	\$ -	\$ 6,090,000
Capital assets, being depreciated: Infrastructure Equipment Total Capital Assets, Being Depreciated	7,811,220 19,674 7,830,894	- - -	- - -	7,811,220 19,674 7,830,894
Less accumulated depreciation for: Infrastructure Equipment Total Accumulated Depreciation Total Capital Assets Depreciated, Net Governmental Activities Capital Assets	(2,213,186) (3,981) (2,217,167) 5,613,727 \$ 11,703,727	(260,374) (2,810) (263,184) (263,184) \$ (263,184)	- - - - - \$ -	(2,473,560) (6,791) (2,480,351) 5,350,543 \$ 11,440,543

Current year depreciation of \$263,184 was charged to physical environment.

#### NOTE E - LONG-TERM DEBT

The following is a summary of activity for long-term debt of the Governmental Activities for the year ended September 30, 2021:

Long-term debt at October 1, 2020	\$ 13,755,000
Principal payments	 (655,000)
Long-term debt at September 30, 2021	\$ 13,100,000

Long-term debt for Governmental Activities is comprised of the following:

#### **Special Assessment Revenue Bonds**

\$18,545,000 Series 2007A Special Assessment Revenue Bonds are due in annual principal installments beginning May 2010 maturing May 2039. Interest at 5.45% is due May and November beginning November 2007. Current portion is \$485,000.

\$ 13,100,000

#### NOTE E - LONG-TERM DEBT (CONTINUED)

The District issued \$26,455,000 Series 2007B Bonds at 5.25% interest. In a prior year, the District refined the project, deemed it complete, and used the funds in the construction account to pay down the bonds. The remaining Bonds matured on November 1, 2014, but the balance outstanding was not paid. The balance outstanding, \$305,000 is included as matured bonds payable in the accompanying financial statements.

The annual requirements to amortize the principal and interest of bonded debt outstanding as of September 30, 2021 are as follows:

Year Ending September 30,	<u>Principal</u>		Interest		Total	
2022	\$	485,000	\$	719,264	\$	1,204,264
2023		510,000		687,518		1,197,518
2024		540,000		659,723		1,199,723
2025		570,000		630,293		1,200,293
2026		600,000		599,228		1,199,228
2027-2031		3,555,000		2,466,398		6,021,398
2032-2036		4,670,000		1,382,938		6,052,938
2037-2039		2,170,000		176,851		2,346,851
Totals	\$	13,100,000	\$	7,322,213	\$	20,422,213

Following the initial nonpayment by the Developer in fiscal year 2010, a single investor (the "Sole Bondholder") acquired control of all outstanding Special Assessment Revenue Bonds issued by the District. The Sole Bondholder has demonstrated a cooperative approach to resolving the various issues concerning the matured bonds and related nonpayment by the Developer. No formal agreement has been executed between the parties. However, in lieu of directing the District to pursue typical legal remedies, the Sole Bondholder has continued to forbear and accept payments made by the District as available from the proceeds of Developer-owned lots that are sold to third-party purchasers in the ordinary course of business and from other debt service assessments that are collected by the District.

At September 30, 2021, the amount receivable from the Developer for delinquent assessments totaled \$2,282,090, of which \$2,132,049 related to the Debt Service Fund for each fiscal year since 2010 and \$150,041 related to the General Fund for fiscal years ended 2010 and 2011. Due to uncertainty, as to the timing of collection of the remaining balance, an allowance of \$2,282,090 has been established to offset the receivable. As a result, the amount is not recorded as revenue in the financial statements. Furthermore, no debt service assessment was billed on certain lots owned by the Developer for fiscal years 2012-2021. However, debt assessments on such lots remain outstanding and are subject to collection.

#### NOTE E - LONG-TERM DEBT (CONTINUED)

Summary of Significant Bond Resolution Terms and Covenants

#### **Special Assessment Revenue Bonds**

#### Significant Bond Provisions

The Series 2007A Bonds are subject to redemption at the option of the District prior to their maturity, in whole or in part, at any time after May 1, 2017 at a redemption price set forth in the Trust Indenture. The Series 2007B Bonds are not subject to optional redemption prior to maturity. The Series 2007A and Series 2007B Bonds are subject to extraordinary mandatory redemption prior to maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Trust Indenture.

The Trust Indenture established certain amounts be maintained in a reserve account. In addition, the Trust Indenture has certain restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District is not in compliance with certain requirements of the Bond Indenture due to Developer nonpayment of assessment revenue.

Total principal and interest remaining on the Series 2007 Bonds, as of September 30, 2021 is \$26,211,007 which includes \$5,788,794 of matured principal and interest payable. In the current year, the District paid a portion of outstanding matured principal and interest on the Series 2007 Bonds for a total of \$1,303,003.

The following is a schedule of required reserve deposits as of September 30, 2021:

#### **Special Assessment Revenue Bonds**

	Res	Reserve		Reserve		
	Bal	ance	Requirement			
Series 2007A	\$	-	\$	886,724		
Series 2007B	\$	-	\$	15,749		

#### NOTE F - ECONOMIC DEPENDENCY AND RELATED PARTIES

At September 30, 2021, the Developer owned or controlled a large portion of the assessable property located within District boundaries. A substantial portion of the District's activity is dependent upon the continued involvement of the developers. As indicated in the financial statements, the nonpayment of debt service assessments by the Developer in the prior and current fiscal years has resulted in the deterioration of the financial condition of the District's Debt Service Fund.

As the Developer owns a portion of land within the District, assessment revenue includes assessments levied on those properties. The District's activity remains dependent upon the continued involvement of the developers, the loss of which could have a materially adverse effect on the District. Four members of the Board of Supervisors are employed by the Developer or its affiliates at September 30, 2021.

#### **NOTE G - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The District's filed claims during the last three years did not exceed commercial coverage.

Certified Public Accountants PL

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## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Madeira Community Development District St. Johns County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Madeira Community Development District, as of and for the year ended September 30, 2021, and the related notes to the financial statements, and have issued our report thereon dated March 24, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Madeira Community Development District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Madeira Community Development District's internal control. Accordingly, we do not express an opinion on the effectiveness of Madeira Community Development District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Madeira Community Development District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to the District, in a separate letter dated March 24, 2022. (See pages 30-33)

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Fort Pierce, Florida

March 24, 2022

Certified Public Accountants PL

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#### **MANAGEMENT LETTER**

To the Board of Supervisors Madeira Community Development District St. Johns County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Madeira Community Development District as of and for the year ended September 30, 2021, and have issued our report thereon dated March 24, 2022.

## Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Auditor's Report on an examination conducted in accordance with *AICPA Professionals Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 24, 2022, should be considered in conjunction with this management letter.

## **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. The following findings or recommendations were made in the preceding audit.

### **Finding 16-01**

Finding – The District has not made scheduled debt service payments on the Special Assessment Revenue Bonds Series 2007 since 2010 and has met one of the financial emergency conditions in Section 218.503(1)(a), Florida Statutes.

Recommendation – We recommend that the District utilize all remedies available to bring debt service payments current.

Management Response – The District will resume collection efforts to meet past and current debt service obligations when directed by the bondholder.

Current Status – The scheduled debt service payments were not made on time in the current year; however, the District has reduced the past due balances and the District no longer meets a financial emergency condition outlined in Section 218.503(1).

#### Finding 16-02

Finding – The required reserve balance was not met.

Recommendation – We recommend that the District use all available remedies to restore the reserve account to the required balance.

Management Response – The reserve account was utilized in a prior year to make debt service payments. The District is unaware when the Trustee plans to restore the reserve balance to the required amount.

Current Status – The reserve balance was zero at September 30, 2021.



#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not Madeira Community Development District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that Madeira Community Development District did not meet any of the conditions described in Section 218.503(1) Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for Madeira Community Development District. It is management's responsibility to monitor the Madeira Community Development District's financial condition; our financial condition assessment was based in part on the representations made by management and the review of the financial information provided by the same as of September 30, 2021.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Specific Information**

The information provided below was provided by management and has not been audited; therefore, we do not express an opinion or provide any assurance on the information.

As required by Section 218.39(3)(c) and Section 218.32 (1) (c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Madeira Community Development District reported:

- 1) The total number of district employees compensated in the last pay period of the District's fiscal year: N/A
- 2) The total number of independent contractors to whom nonemployee compensation, defined as individuals or entities that receive 1099s, was paid in the last month of the District's fiscal year: 3
- 3) All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency: N/A
- 4) All compensation earned by or awarded to nonemployee independent contractors, defined as entities or individuals that receive 1099s, whether paid or accrued, regardless of contingency: \$18,624
- 5) Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1, 2020, together with the total expenditures for such project: The District had no construction projects during the year.
- 6) A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the District amends a final adopted budget under Section 189.016(6), Florida Statutes: The FY 2021 budget was not amended.



As required by Section 218.39(3)(c) and Section 218.32 (1) (c), Florida Statutes, and Section 10.554(1)(i)8, Rules of the Auditor General, the Madeira Community Development District reported:

- 7) The rate or rates of non-ad valorem special assessments imposed by the District: General Fund \$319.79 \$543.64 and Debt Service \$1,465.32 \$2,082,.98.
- 8) The amount of special assessments collected by or on behalf of the District: \$410,086
- 9) The total amount of outstanding bonds issued by the District and the terms of such bonds: \$13,100,000 bonds outstanding, maturing in May, 2039.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Berger, Toombs, Elam, Gaines & Frank

Certified Public Accountants PL

Derger Joonson Glam Dained + Frank

Fort Pierce, Florida

March 24, 2022



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## INDEPENDENT ACCOUNTANTS' REPORT/COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Board of Supervisors Madeira Community Development District St. Johns County, Florida

We have examined Madeira Community Development District's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2021. Management is responsible for Madeira Community Development District's compliance with those requirements. Our responsibility is to express an opinion on Madeira Community Development District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Madeira Community Development District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Madeira Community Development District's compliance with the specified requirements.

In our opinion, Madeira Community Development District complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2021.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Certified Fublic Accountants

Fort Pierce. Florida

March 24, 2022